

## Baselines, trajectories, and scenarios: Exploring agricultural production in the Northeast U.S.



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Submitted August 14, 2017 / Revised February 7 and March 24, 2018 / Accepted April 6, 2018 /  
Published online June 28, 2018

Citation: Griffin, T., Peters, C., Fleisher, D., Conard, M., Conrad, Z., Tichenor, N., McCarthy, A., Piltch, E., Resop, J., & Saberi, H. (2018). Baselines, trajectories, and scenarios: Exploring agricultural production in the Northeast U.S.. *Journal of Agriculture, Food Systems, and Community Development*, 8(2), 23–37. <https://doi.org/10.5304/jafscd.2018.082.015>

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### Abstract

Agricultural production on farms and ranches in the U.S. contributes to the food supply and the food system on local, regional, national, and global

scales. Increasing production at the regional scale—the focus of this research—depends on accurately estimating current production and understanding the mechanisms and resource

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### Funding Disclosure

This research was supported by the U.S. Department of Agriculture National Institute of Food and Agriculture (USDA NIFA) Agriculture and Food Research Initiative (AFRI) grant #2011-68004-30057: Enhancing Food Security in the Northeast through Regional Foods Systems (EFSNE).

requirements of production shifts. The Production Team of the EFSNE Project undertook seven studies that focused on current and potential production in the U.S. Northeast region, which includes nearly one-quarter of the population but only about 3% of national cropland. Here we summarize the results from these studies that: (1) estimate the regional self-reliance of primary crop, livestock products, and livestock feeds; (2) develop and implement a method to delineate urban, peri-urban, and rural zones around cities and analyze the distribution of food chain businesses across these zones; (3) assess crop yield trajectories to refine potential production increases associated with agricultural expansion into different land categories; and (4) model climate change and dietary impacts on yields and land use. The regional self-reliance of food crops varies widely, and the predominant agricultural use of land is for the production of animal feeds. The peri-urban zones contain significant agricultural production and concentrations of supply chain businesses. The potential to expand regional output via yield increases varies by crop and by land category and is strongly influenced by climate change. The diverse disciplines represented on the Production Team, along with significant leadership from graduate students and post-doctoral researchers, contributed to the broad array of studies completed.

### **Keywords**

Regional Self-Reliance, Agricultural Productivity, Regional Food Systems, Climate Change, Peri-Urban Agriculture

### **Introduction and Literature Review**

Following the growth in agricultural output via land expansion in the U.S. prior to 1900, the most notable trends in the agricultural sector have been productivity increases, geographic concentration, and specialization at the farm level. These trends are apparent in both the crop and livestock sectors. The development of efficient transportation networks in the U.S. has led to the relocation (although not elimination) of earlier production centers that relied on perishable crop and livestock products produced near concentrated urban mar-

kets. This shift in production centers has been very apparent in the Northeast U.S. For example, the agricultural land base has contracted by nearly 70% for a number of Northeast states, mostly after 1900 (Griffin, Conrad, Peters, Ridberg, & Perry, 2015)

A number of notable trends in the agriculture and foods sectors contribute to a renewed interest in regional food production, including production in the Northeast U.S. First, there is increased risk associated with geographic concentration of production centers for both crops and livestock. These risks could plausibly be due to either biotic (e.g., pest outbreaks) or abiotic (e.g., drought or flooding) stressors, all of which increase under most climate change scenarios (Foley et al., 2011; Wolfe, Ziska, Petzoldt, Seaman, Chase, & Hayhoe, 2008). Lengnick (2015) outlines the principle risks to different crop and livestock systems across the U.S., arguing for the need to increase resilience. Ruhf (2015) provides details on how regionalism can result in increased food system resilience. Second, increases in energy costs (such as those in 2007 to 2009) call into question the viability of long-distance transport without concomitant increases in food costs, an example of the relationship between input price shocks and food price increases (Tadasse, Algieri, Kalkuhl, & von Braun, 2016). Third, in a more qualitative than quantitative trend, there has been a growing research base that examines the potential for regions to become more self-reliant in food provision, which can have positive impacts on food security, economic development, and ecological systems (Ruhf, 2015).

While similar in intent, research on regional food systems varies in scale. There are assessments of self-reliance potential that range from concentric spatial zones around cities such as San Francisco, California (Thompson, Harper, & Kraus, 2008) and Philadelphia, Pennsylvania (Delaware Valley Regional Planning Commission, 2010); individual states (Peters, Wilkins, & Fick, 2007); and multi-state regions (Griffin et al., 2015). In addition, some of these estimates are of *current* self-reliance (Conrad, Tichenor, Peters, & Griffin, 2017) while others are of *prospective* self-reliance, that is, they assess potential changes in output under different scenarios. For example, Peters, Picardy, Darrouzet-Nardi, Wilkins, Griffin, and Fick (2016) evaluated

land use and carrying capacity under a range of dietary scenarios.

The research project entitled Enhancing Food Security in the Northeast through Sustainable Regional Food Systems Development (hereafter, EFSNE) was initiated in 2010 with funding from the U.S. Department of Agriculture's (USDA) Agriculture and Food Research Initiative (AFRI). As noted in the special issue focusing on EFSNE research outcomes (Peters, Clancy, Hinrichs, & Goetz, 2017), one of the research teams contributing to EFSNE focused specifically on agricultural production (and is thus referred to as the Production Team, represented by the authors of this paper). The Production Team undertook a number of research studies to assess current and future agricultural output for the Northeast region, and here we summarize the results of this multi-year interdisciplinary research effort.

### Focal Areas of Research by the Production Team

The research of the Production Team focused specifically on the Northeast region of the U.S., inclusive of (approximately north to south): Maine, New Hampshire, Vermont, Massachusetts, Rhode Island, Connecticut, New York, New Jersey, Pennsylvania, Maryland, Delaware, West Virginia, and the District of Columbia. There are seven studies described below, falling into three categories, which we call Baselines, Trajectories, and Scenarios.

**Baselines:** Potential changes in production are most meaningful in the context of the current system. The research in this section uses data from the recent past (post-2000) to establish benchmarks or baselines for agricultural production and the distribution of food system businesses. Specifically:

1. Estimation of regional self-reliance (RSR) for crop and livestock products consumed as food by people living in the region; we called this  $RSR_{FOOD}$ , and it is essentially the net balance between current consumption and production in the region;
2. Estimation of RSR for feed consumed by livestock raised in the region ( $RSR_{FEED}$ );

and

3. Delineation of zones within the urban/peri-urban/rural continuum and characterization of supply chain business locations along this continuum.

**Trajectories:** There are a myriad of data sources that can be used to refine productivity estimates in scenario analyses, and these estimates inform how yields or output *may* change in the future. We undertook two analyses, and the output from these served as input to other components of the EFSNE project. Specifically:

4. Calculation of yield trajectories (linear coefficients) for a subset of crops grown in the region using annual data from the period 1980–2013; and
5. Development of a crop productivity index to estimate additional crop output as different land categories are brought into production.

**Scenarios:** Just as the Baselines (above) are important to establish current conditions, modeling offers the opportunity to assess potential futures or scenarios, at a resolution ranging from 98 ft by 98 ft (30 m by 30 m) to the entire region. We utilized this range of options to:

6. Assess the impact of climate change on crop productivity using robust process-based crop simulations models (CSM). These models are available for only a small set of crops; we used CSM for maize, potato, and wheat (as representative of warm-season grain, cool-season grain, and vegetable crops, respectively); and
7. Quantify the carrying capacity of the Northeast region under different diet scenarios, using the Foodprint model of Peters et al. (2007) and Peters et al. (2016).

### Research Methods and Results for the Seven Studies

#### *Study 1. Baseline: RSR for Food ( $RSR_{FOOD}$ )*

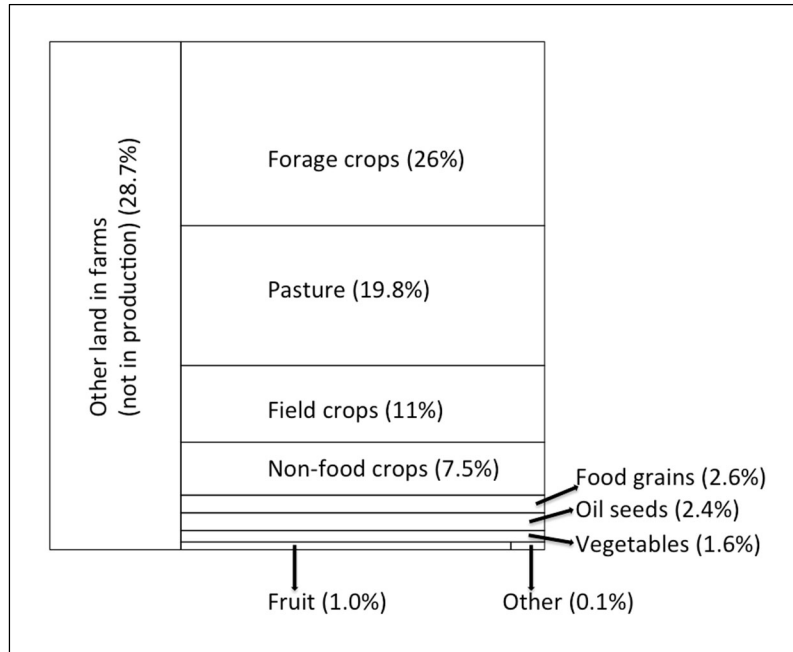
A critical initial phase of the Production Team research was to establish the baseline for current agricultural production in the region. Because the

EFSNE project also included a component on consumer access to healthy food, we wanted to estimate not only how much raw agricultural commodity was produced by farms in the region, but also to compare that production with total food consumption in the region. As stated in Griffin et al. (2015), the objectives of the research were to:

1. “Determine how agricultural land is used in the Northeast region;
2. Determine the variety and amount of foods produced; and
3. Analyze the relationship between food consumption and agricultural output.”

We developed a time-series dataset for 2001 to 2010 for land area, crop yield, crop output (land area X yield), and livestock inventory and output. Griffin et al. (2015) described the data development in detail, so we only summarize the approach here. The preferred data sources were the annual National Agricultural Statistics Service (NASS) surveys from the USDA, followed by the USDA NASS Agricultural Censuses (2002 and 2007). These two types of sources provided high-quality data on land area for many crops and agricultural land uses in the region, although less so for fruits, vegetables, and nuts. Estimates of yield from USDA were complimented by data from various state departments of agriculture and Cooperative Extension experts. Data on livestock were developed using USDA-NASS slaughter reports and (in some cases) animal inventory or sales data, and also animal productivity data from USDA Economic Research Service (ERS) sources. Where feasible, data were aggregated first to the state level, and then to the entire region. Per-capita food

**Figure 1. Proportional Use of Land for Crop Production in the Northeast U.S., Relative to Land in Farms (Total Land in Farms=11.0 million ha)**



availability data (from the USDA ERS Food Availability Data System) were used as a proxy for consumption.

The distribution of land uses on farms in the Northeast is summarized in Figure 1. More than a quarter (28.7%) of the Land in Farms<sup>1</sup> was not in production; this included a significant land area devoted to small woodlots on farms. More than one half (56%) of the Land in Farms supported the livestock sectors in the region. The predominant land use of perennial forage crops and pasture support dairy and beef production. The remaining land area, about 13%, is used to produce both food and nonfood crops (the latter encompasses nurseries and ornamental crops, including significant land area in Christmas tree production).

Relative to its population (approx. 23% of the U.S.), the Northeast contains a small portion of Land in Farms (3.9%); this is essentially the land base utilized by operations that meet the USDA definition of a farm. The region contains just 3%

pasture or grazing, provided it was part of the farm operator's total operation. Land in farms includes acres in CRP, WRP, and other government conservation programs.”

<sup>1</sup> Defined by USDA-NASS (2017, p. 17) as “agricultural land used for crops, pasture, or grazing. Also included is woodland and wasteland not actually under cultivation or used for

**Table 1. Mean Production and Consumption of Plant-based Foods in the Northeast Region (2001–2009)**

Self-reliance category	Mean regional production (10 <sup>6</sup> kg)	Mean regional consumption (10 <sup>6</sup> kg)	Mean regional self-reliance (%) <sup>a</sup>
Fruit	1389	7622	18
Commonly Eaten Fruit <sup>b</sup>	1124	6590	17
Berries	167	278	60
Melons	98	754	13
Vegetables	2953	11,387	26
Dark Green Vegetables	39	364	11
Starchy Vegetables	1458	4472	33
Red and Orange Vegetables	452	3554	13
Other Vegetables	1003	2996	33
Food grains	1150	14,627	7.9
Pulses <sup>c</sup>	15	212	7.2
Oils <sup>d</sup>	1396	14,398	9.7
Sweeteners <sup>e</sup>	290	3752	7.7
Total	11,535	71,005	16

<sup>a</sup> Percent of regional consumption met by regional production, (Production/Consumption)\*100

<sup>b</sup> All fruit except berries and melons

<sup>c</sup> Dry beans and peas

<sup>d</sup> Corn, soybean, canola

<sup>e</sup> High-fructose corn syrup, glucose, honey, cane and beet sugar, maple syrup, molasses, refiners' syrup, sugarcane syrup, sorgo

of the cropland in the U.S. Additionally, as shown in Table 1, the RSR<sub>FOOD</sub> is at or above 23% for only a limited number of food categories. Some may be tempted to adopt the value 23% (i.e., the regional proportion of the national population) as a reference point to compare RSR<sub>FOOD</sub> against, and doing so implies that the region is *over-reliant* on food from outside the region. Yet, importantly, we posit that there is no evidence for assigning any particular value as the optimal RSR<sub>FOOD</sub>, and we recommend that different reference points be used for interpretation depending on the study question.

The RSR<sub>FOOD</sub> for livestock-based foods (e.g., meat, dairy, and eggs) ranges from 15% to 76%, for pork and dairy products (fluid milk equivalent), respectively (see Table 3 in Griffin et al., 2015, for details). The high RSR<sub>FOOD</sub> for dairy reflects not only the large land base used for this subsector, but also the perishability of fluid milk; the region is essentially self-reliant for fluid milk, which is generally transported less than several hundred miles from production.

*Study 2. Baseline: RSR for Food (RSRFEED)*

Given the importance of land used to support livestock production in the region, shown in Figure 1, we sought to assess the degree to which the region meets its own *feed* needs for the primary livestock categories. This is directly analogous to the RSR for food (i.e., RSR<sub>FOOD</sub>) described above, and the supply side of the estimation is largely contained in Griffin et al. (2015). Conrad et al. (2017) extended this approach by estimating regional livestock feed demand for major livestock categories (beef, dairy, swine, poultry including eggs) using the model of Peters, Picardy, Darrouzet-

Nardi, and Griffin (2014). This model uses maize and soy as the primary feed components to supply energy and protein, respectively, for all livestock categories. Forage requirements in dairy rations are met with corn silage, alfalfa, and mixed forages (as hay or haylage), but no pasture. As shown in Figure 2 (from Conrad et al., 2017), about 60% of total demand for protein and energy (as total digestible nutrients, TDN) is from the dairy sector, followed by broiler chicken production.

The production of both grain crops (concentrates) and harvested forage, along with pasture use, is concentrated in a few states in the region (see Table 1 in Conrad et al., 2017, for livestock-associated land use for the entire region): New York, Pennsylvania, and West Virginia contain more than 80% of the region's forage and pasture land, while New York, Pennsylvania, and Maryland contain more than 90% of the region's cropland used for grain feeds. The land base used for pasture in the region is more than 2 million hectares (nearly 5 million acres), but is primarily

used at low intensity for beef production.

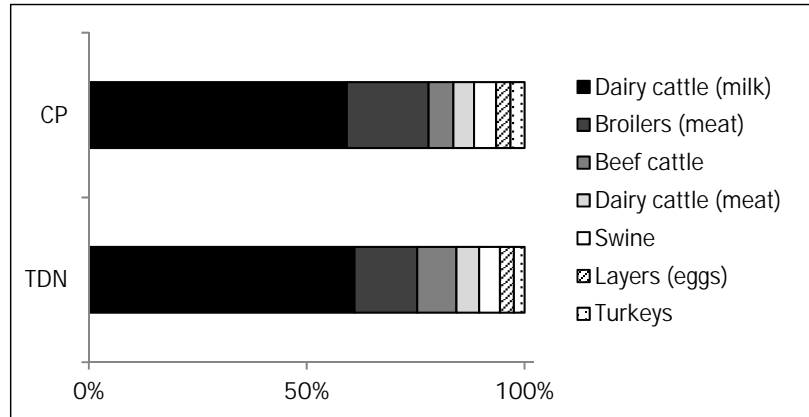
Using data on livestock product output and feed production, we estimated  $RSR_{FEED}$  based on both energy and protein (TDN and CP, respectively), as shown in Figure 3. This shows that the region is almost 93% self-reliant for energy, and about 68% self-reliant for protein. It is assumed that most of the feed entering the region is, in fact, concentrates like corn and soy, as the transportation cost of forage crops is typically not justifiable because of low energy density, high moisture content (for silages), or both.

*Study 3. Baseline: The Urban/Peri-Urban/Rural Continuum*

Agricultural production in the Northeast region, as in other regions, obviously occurs in rural areas—but not exclusively so. The visibility and potential of urban agriculture to both provide educational and cultural opportunities and to contribute to increased food security is also notable. The more ambiguous zone is the peri-urban zone, which contains a mixture of lower-density residential areas, industry, and farms.

Although there is much anecdotal evidence that these peri-urban zones around cities have historically been an important source of food, assessing the current role depends on the ability to delineate the peri-urban area from the urban core and from the outlying agricultural zone. To date, there has not been a codified protocol for this delineation. The Urban Design Lab (Columbia University), as part of the Production Team, led the study described here to develop and implement a data-driven approach that delineates urban, peri-urban, and rural zones around the urban centers in the EFSNE project, and

**Figure 2. Proportional Demand for Crude Protein (CP) and Total Digestible Nutrients (TDN) by Livestock Category in the Northeast U.S.**

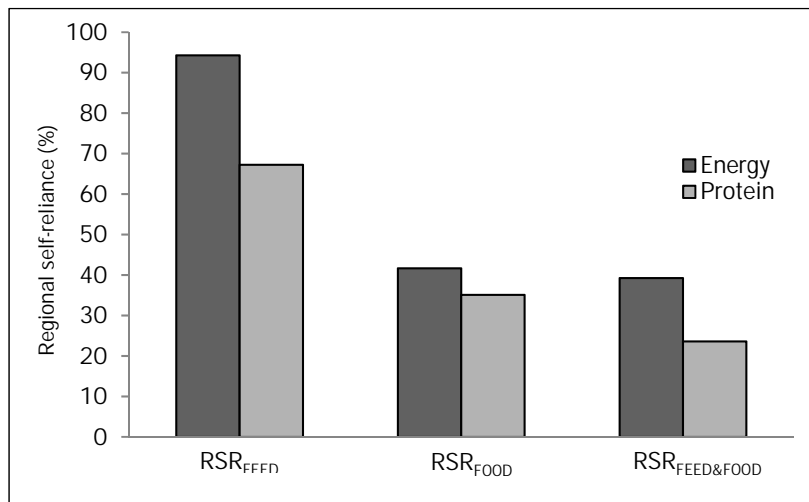


Source: Adapted from Conrad, Tichenor, Peters, & Griffin (2017).

subsequently to assess the distribution of food supply chain business categories across these zones.

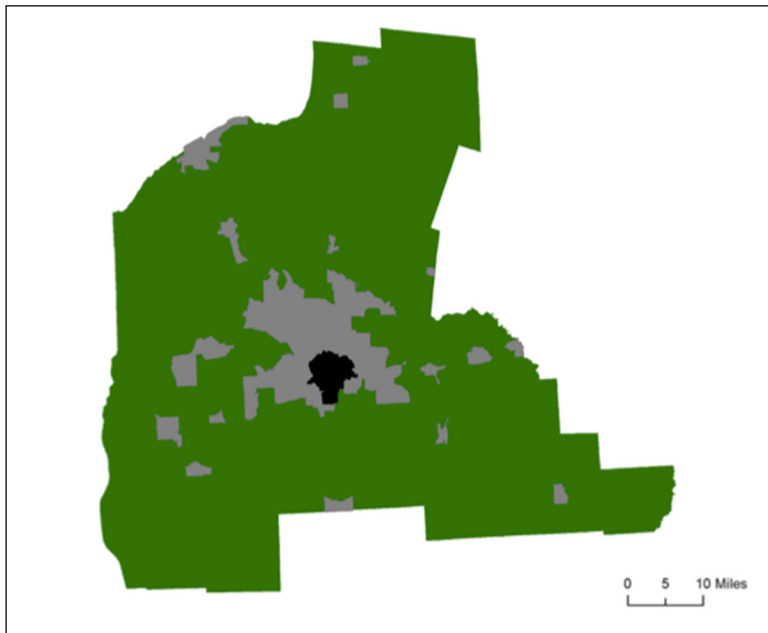
The delineation of zones proceeded in three phases, each of which provided data layers within a geographic information system (GIS). First, the study areas were defined as the cities that served as EFSNE research sites—i.e., Baltimore, Maryland; Charleston, West Virginia; New York City, New York; Philadelphia, Pennsylvania; Pittsburgh, Pennsylvania; and Syracuse, New York. Surrounding counties (43 in total) were included in the study

**Figure 3. Regional Self-reliance for Energy and Protein Demand by Livestock in the Northeast U.S.**



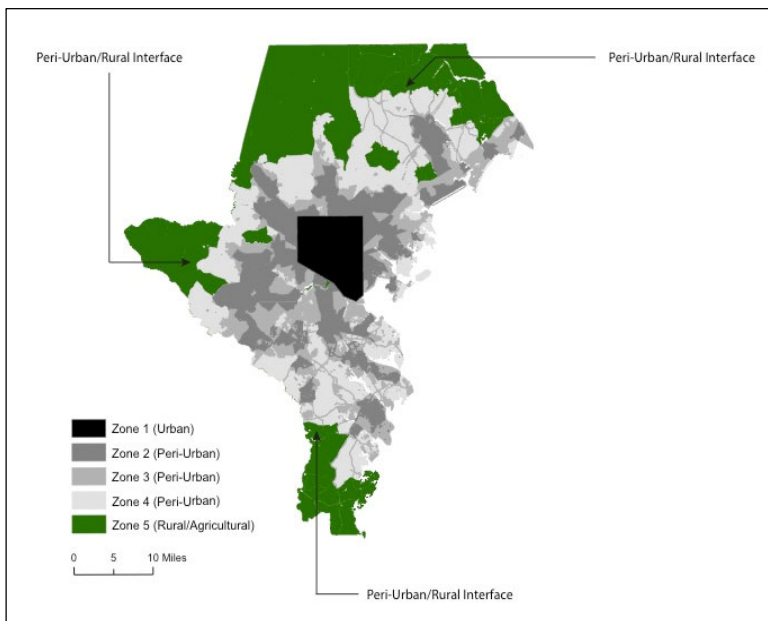
Source: Adapted from Conrad, Tichenor, Peters, & Griffin (2017).

**Figure 4. Rural/Agricultural Zone (Green) Surrounding Syracuse, NY, Urban Core (Black); Delineated Peri-Urban Area Is In Gray**



areas (using data on commuting distances) to ensure that the continuum was represented. The second phase was to define and delineate the peri-urban area. This used a combination of Rural-Urban Community Area (RUCA) codes (USDA-Economic Research Service), population density

**Figure 5: Urban, Peri-urban, and Rural Zones of Baltimore, Maryland, and Surrounding Area**



(2010 U.S. Census), and zoning boundaries. Because detailed zoning boundaries only existed for the Baltimore study area, a novel machine learning approach was developed specifically to identify the rural zone of the continuum using the National Land Cover Database. At the resolution of census blocks, an algorithm was trained to recognize land-cover characteristics that are rural or agricultural or both. This algorithm was then applied to the other five study areas in the region. To illustrate the output from these phases, the resulting delineation of the urban (defined by a metropolitan boundary), peri-urban, and rural zones of Syracuse and the surrounding area is shown in Figure 4.

The third phase was to establish a finer gradation or zonation through the peri-urban area, using overlapping map layers for commuting, density, and zoning. The urban core was designated as Zone 1, and the rural/ agricultural area was designated as Zone 5; Zones 2, 3 and 4 (moving out from the urban center) are all within the peri-urban zone. These zones were identified as follows:

- Zone 2: All three boundaries (commuting, density, and zoning) overlap: heavy pressure.
- Zone 3: Two of the three boundaries overlap: medium pressure.
- Zone 4: One boundary only: low pressure.

The delineated urban, peri-urban, and rural continuum for Baltimore, Maryland, and the surrounding area is shown in Figure 5. The protocol described above was eventually scaled to the entire Northeast region.

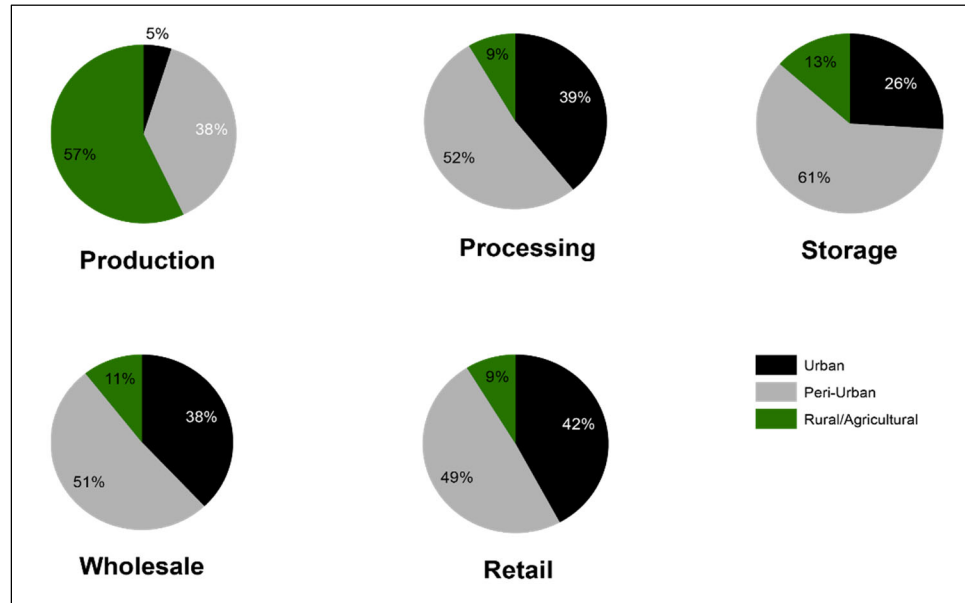
The second objective (above) was to assess the current distribution of



food supply chain businesses across the resulting zones by using business data from the U.S. Census’s North American Industry Classification System (NAICS). Included in these data is the location of businesses engaged in agricultural production, storage, processing, wholesale, and retail. This was included as a data layer in the GIS and allowed the number of businesses of each type within each zone (1–5) to be considered.

The peri-urban mapping study resulted in consistent and clearly defined urban, peri-urban, and rural zones, as shown above. Analyzing the distribution of agricultural businesses across these zones revealed the disproportional contribution of the peri-urban areas to existing food supply chains. Noting that the peri-urban areas compose about 22% of the land area in the Northeast, Figure 6 shows that, for the entire EFSNE region, one-half or more of each business type’s expected production is located within peri-urban areas. Table 2 shows the share of each agricultural business type that is located within the combined peri-urban zones (Zones 2–4) within the six urban research sites. Across the six study cities in the EFSNE project, the peri-urban zones contained the largest

**Figure 6. Distribution of Food Supply Chain Business Categories across Urban, Peri-urban, and Rural Zones for EFSNE Research Sites in the Northeast U.S.**



share of the production, processing, wholesale, retail, and storage business areas in a majority of instances. There are also distinct differences between EFSNE research sites in how business types are distributed across the zones. For some sites (Baltimore and Philadelphia, for example) one-half to three quarters or more of supply chain businesses are located in the peri-urban zones—and this includes production businesses such as farms. In comparison, Charleston, West Virginia, has only wholesale and retail businesses concentrated within its peri-urban zones.

*Study 4. Trajectory: Crop Yields*

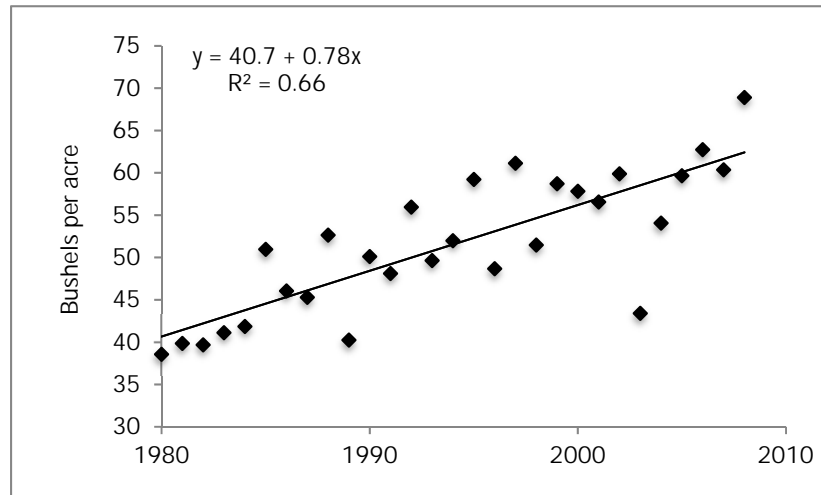
The expanded regional output of any particular crop can be realized only through a limited set of mechanisms, including increased crop yield,

**Table 2. Proportion (%) of Food Business Categories Located in the Peri-urban Zones (2-4) Surrounding EFSNE Urban Research Sites in the Northeast U.S.**

	Baltimore	Charleston	New York City	Philadelphia	Pittsburgh	Syracuse
Production	51	0	91	81	40	6
Processing	61	35	44	68	71	51
Wholesale	64	58	48	67	73	39
Retail	56	56	41	56	71	36
Storage	75	0	79	84	0	100



**Figure 7. Changes in Wheat Yield in the Northeast U.S., 1980–2010**



increased land area, or both. In order to assess future scenarios, the Production Team used historical yield data to estimate yield trajectories for a subset of crops. This was done to refine estimates of potential future yield increases (which would be due to both genetic improvement and management changes) within crop simulation models and to provide an estimate of the gain in output over time if the land base for each crop was held constant.

In order to investigate changes in agricultural production in the Northeast U.S. since 1980 (until 2010), a dataset containing the yields of select products in all 297 counties was developed using USDA-NASS data. Presented here are the results for five crops: maize (both grain and silage), soy, wheat, potato, and alfalfa hay. A similar procedure was used to assess changes in milk production (output per cow) over the same period. Data were subjected to simple linear regression:

$$\text{Yield} = a + b \cdot \text{time} \quad [1]$$

where  $a$  is the intercept and  $b$  is the slope coefficient (yield gain per unit area per year).

An example of yield trajectory is presented graphically in Figure 7 for wheat yield in the region. Because the units of measure vary across these products, we used the following equation to standardize:

$$\text{Relative Yield Gain} = b / a \quad [2]$$

where  $a$  and  $b$  are the intercept and slope,

respectively, as in [1]. This provides an estimate of annual yield gain *relative to the yield in 1980*. This measurement is often misinterpreted as *annual gain*, which would result in an exponential trajectory. The relative yield gain varies widely, from -0.20% to 2.31%, for alfalfa hay yield and milk production, respectively, as shown in Table 3. These coefficients can be used to estimate intervals or ranges for future productivity gains.

*Study 5. Trajectory: Development of a Productivity Index*

One strategy to increase food production within the region is to bring new land into agriculture. For example, current land in forest could be converted to agricultural production. It is important to consider the differences in productivity across the landscape in order to understand how the region's capacity for food production would change if more land were brought into agriculture. We initiated the development of a productivity index to estimate the potential productivity of an expanded agricultural land base. The productivity index uses geospatial data to quantify the relationship between a specific type of land cover and its potential productivity for different crops. When combined with the amount of land in each type of land cover, the productivity index can be used to estimate the productive potential for each type of land cover and for the region as a whole.

**Table 3. Relative Yield Gain for Selected Crops and Milk Production in the Northeast U.S., 1980–2010**

Product	Relative Annual Yield Gain (%)
Alfalfa Hay	-0.20
Corn – Grain	1.72
Corn – Silage	1.15
Milk	2.31
Potato	0.91
Soybean	1.64
Wheat	1.91

To develop the index, we used the 2014 Crop-land Data Layer (CDL) to assign all land in the region to one of eight land cover types: vegetables, melons, and potatoes; berries, grapes, and tree crops; other cultivated crops and alfalfa; non-alfalfa hay and pasture; fallow and idle cropland; shrub and scrubland; forest; and all other land. We used the Gridded Soil Survey Geographic (gSSURGO) database to identify arable land in the region based on land capability classification, and also to obtain National Commodity Crop Productivity Index (NCCPI) values for each unit of land. We then used the NCCPI as a proxy for productivity in the analysis. Using these data and spatial analysis tools, we estimated basic descriptive statistics for the NCCPI values for arable land within each type of land cover; we then quantified the amount of arable land area within each type of land cover. We used these results from the spatial analysis to generate a production function that relates the area of land to product output in the Northeast. The results of this analysis allow us to better understand the relationship between land cover type and productivity as well as the aggregate potential production capacity of the region. The initial results from the analysis demonstrate declining returns to land

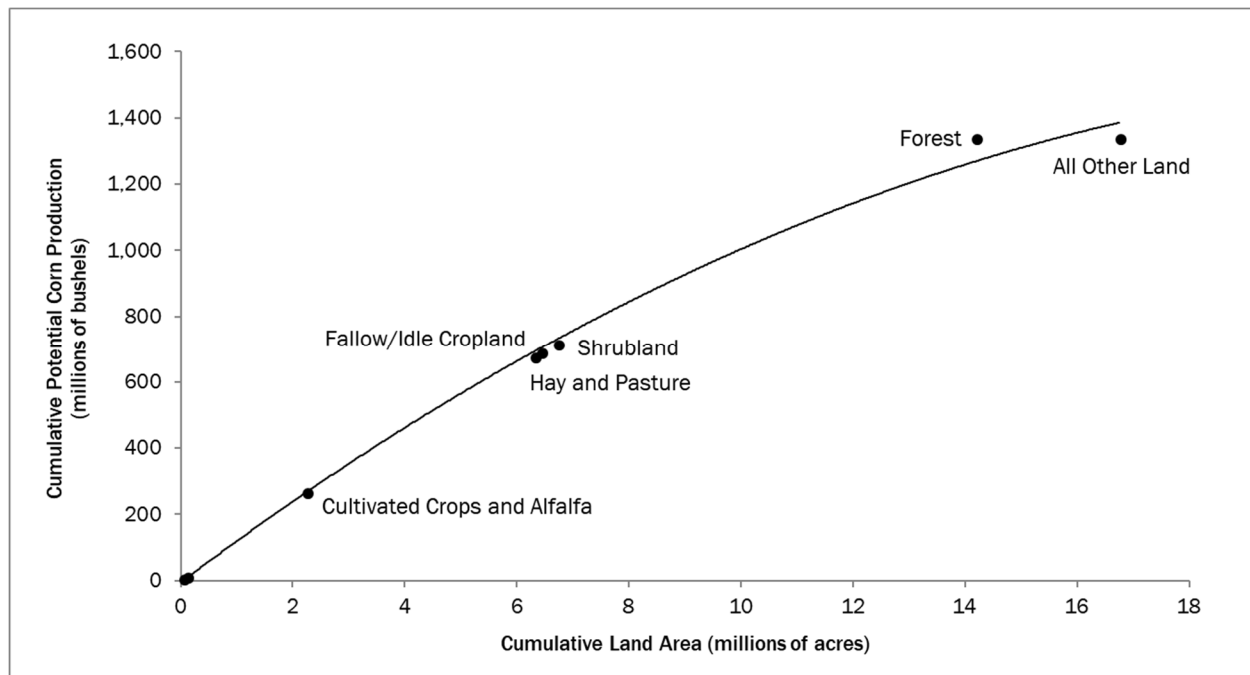
as more land is brought into agriculture because of a decrease in productivity for each additional unit of land; an example (for New York state) is shown in Figure 8. The production functions generated provide a way to mathematically show this relationship and establish the land cost of bringing less productive land into production. The outcomes of this project will feed into the broader work of the Production and Distribution teams.

#### *Study 6. Scenario: Modeling for Expansion and Climate Change Impacts*

Growing conditions vary widely across the Northeast region, encompassing a wide range of soils and climatic conditions. Different scenarios can be evaluated using crop simulation models (CSM) for a specific subset of crops—i.e., those for which robust, validated models are available. The Production Team used CSM for three crops (maize, wheat, and potato) to address questions about potential expansion of land area used for each crop, and also to assess production potential under climate change. Some of the results for potato are used here to illustrate our work.

Resop, Fleisher, Timlin, & Reddy (2014) used the well-established potato CSM, SPUDSIM

**Figure 8. Production Function for Expanded Agricultural Land Base in New York**

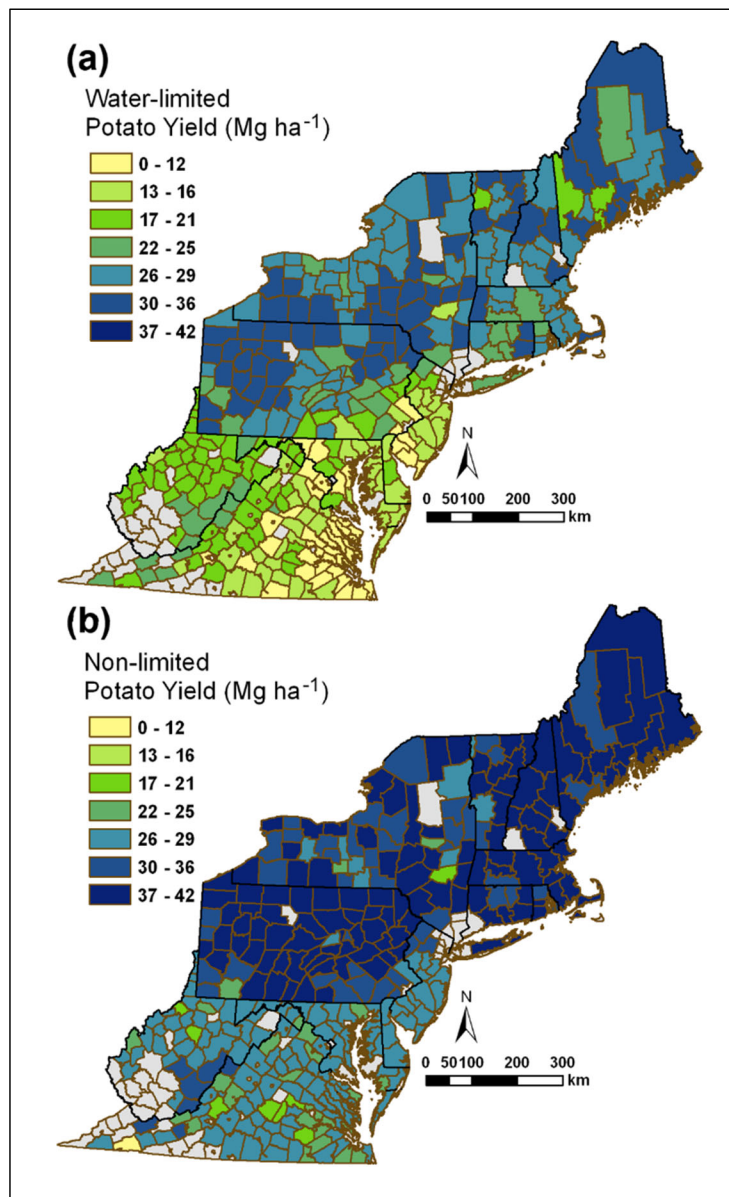


(Fleisher, Dathe, Timlin, & Reddy, 2015; Fleisher, Timlin, Yang, & Reddy, 2010), to quantify the impact of soil, climate, and management (irrigation and nitrogen, specifically) on agronomic potato yield. Data presented in Figure 9 confirm that climate factors have a significant impact on the potential yield of potato; there is a pronounced

north-south gradient for increased temperature in the region, and the higher temperatures in the southern part of the region depress yield. This can be ameliorated in part by looking at non-water limiting conditions (compare (a) and (b) in Figure 9) because the evaporative demand increases with temperature. The impact of soil properties was notably smaller than that of climatic factors.

**Figure 9. Simulated Potato Yield under (a) Water-Limited and (b) Non-Limited Conditions in the Eastern U.S. under Historical Climatic Conditions**

Results were spatially aggregated from 16 to 30m resolution



Source: Resop, Fleisher, Timlin, and Reddy 2014.

Because potato is sensitive to high temperature and moisture stress, the implications of climate change are cause for concern. Resop, Fleisher, Mutiibwa, Timlin, and Reddy (2016) used SPUDSIM to simulate the impact of increased temperature and shifting precipitation patterns across the region. Climate change scenarios included temperature increases ranging from 3.6°F to 7.7°F (2.0°C to 4.3°C) and changes in annual precipitation ranging from -5% to 16%. They found that yields could be reduced by 50% to 80% if farmers did not implement adaptation strategies, which could be as simple as shifting planting dates. This decrease was simulated despite the fertility effect that has been associated with increased carbon dioxide concentration. In the southern part of the region, most of the yield reduction was due to water constraints, along with warmer temperatures. While implementing proven adaptation strategies or practices could reduce the predicted yield impact by half, the consequences would still be substantial. Climate impacts were less severe on maize production, with an average 19% reduction in silage if no adaptation measures were implemented (Resop et al., 2016). In contrast, winter wheat showed a sharp increase in grain yield (by as much as 50% above the current yield levels), depending on location in the region (data not published). This increase was primarily on account of warmer temperatures resulting in a more favorable growth environment. In general, the results suggest that the agricultural land base may need to be

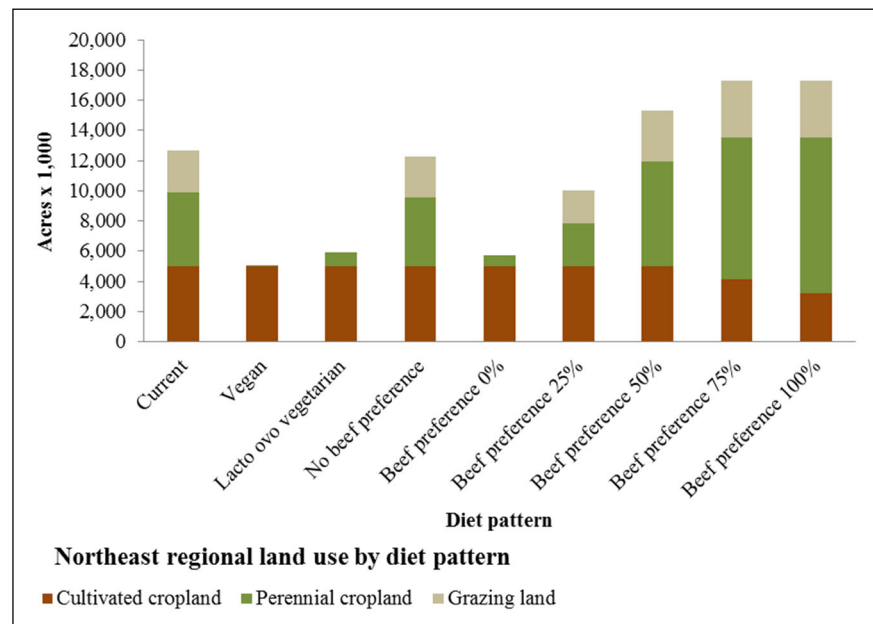
reconfigured by the selection of new crop commodities that are currently not grown in the area, or via an increase in production area for crops that are better adapted to warmer climates.

### *Study 7. Scenario: Carrying Capacity of the Northeast Region under Different Diet Scenarios*

Most of the research described above focuses on individual crops or livestock products. This last study from the Production Team focuses on the capacity of the regional land base to produce complete diets. This was accomplished by modifying the well-documented model from Peters et al. (2007) and Peters et al. (2016) to make it specific to the Northeast region. This spreadsheet-based model uses data on crop yield and animal productivity to estimate the land requirement of specific diets; availability of different foods is estimated using the Loss Adjusted Food Availability dataset from USDA-ERS. In this application, the 10 diets included the current U.S. diet, vegan, lacto-ovo-vegetarian, and six diets that varied in the preference for beef in the diet (i.e., they varied in how non-beef meats were allowed as substitutes for beef). The diets were isocaloric and met the 2010 Dietary Guidelines for Americans.

The land requirements of the various diets vary fourfold (Figure 10). Increasing consumption of beef forces more land to be used for perennial forage production and pasture. At high levels of preference for beef, some of this forage production is on land typically used for annual crop production. It is important to note that the land area devoted to annual crop production varies only slightly across the 10 diet scenarios. The carrying capacity can be estimated based on per-capita dietary demand and regional population; this estimation is related to (but distinct from) the land requirement estimation. As expected, the carrying

**Figure 10. Land Requirements of 10 Diet Scenarios for the Northeast U.S.**



capacity varies significantly across the diets evaluated (Table 4), but over a smaller range than land requirement. The principle reason for the difference is that there is a substantial land base in the region that is suitable only for perennial forage production (i.e., annual crops would not be suitable for this land base).

### Discussion

An appraisal of agricultural production at the regional scale should encompass four components. First, as noted by Ruhf and Clancy (2010), it should

**Table 4. Carrying Capacity of the Northeast Region as a Function of Diet**

Diet pattern	People fed (n x 103)	Population fed (%)
Current	10,864	17
Vegan	15,087	23
Lacto-ovo-vegetarian	18,001	28
No beef preference	12,651	20
Beef preference 0%	12,219	19
Beef preference 25%	12,631	20
Beef preference 50%	13,057	20
Beef preference 75%	11,121	17
Beef preference 100%	8,919	14

recognize that the food system is composed of multiple overlapping and complementary scales. Within each of these scales (local, regional, national, and global), available resources can constrain agricultural production. Second, there is a finite set of mechanisms by which regional production can be increased. These include yield increases for crops and livestock (through efficiency gains, genetic improvement, and the like), crop substitution, and expansion of the land base. The first and last of these mechanisms are generally referred to as *intensification* and *extensification*, respectively. Third, it is important to recognize that the provision of agricultural products to consumers depends on the complex interactions between myriad supply chain businesses. And fourth, there are multiple drivers that either constrain the capacity to increase production or send direct market signals to farms and ranches to alter production. Principle among these drivers are climate change and dietary demand. The research portfolio of the Production Team intentionally tried to capture this range of objectives and associated methodologies.

The two studies that quantify the regional self-reliance (RSR) were referred to as “The Baseline” by the Production Team. These were the first studies to be undertaken by the team and literally established the baseline balance between production and consumption. The RSR presented here is generally aggregated to the level of food categories, although the data are at the resolution of individual crops and livestock. Spatially, the requisite data were at the levels of states in the northeast region. For a few crops (mostly commodity grains and oilseeds), the production data could be developed at the county level, while some livestock categories can only be documented at the level of multiple states (e.g., some animal slaughter data are compiled for the six New England states in aggregate). The results of these two studies are useful in identifying products or categories that have production centers in the region (for example, cabbage is one of the market basket products for EFSNE).

The northeast region has a high population density compared to other regions of the U.S., so much of the farm-level production occurs near cities. There was a clear need to develop a more

nuanced picture of where farms and other businesses are located relative to those cities. Of particular interest were peri-urban areas, which anecdotally contain a mosaic of residential, industrial, and rural characteristics. The Production Team developed a protocol to delineate peri-urban zones that initially focused on Baltimore, Maryland, and the surrounding area, but was eventually applied to the other urban EFSNE research sites and then to the entire region. This is a necessary first step to take a more strategic approach to locating food supply chain businesses.

Changes in crop and livestock productivity are not likely to be uniform across the region, and further refinements are needed as we look to the future of the region’s food system. As noted earlier, it is possible to expand aggregate production by increasing yield, expanding the land base used for production (recognizing the inherent differences in soil resources and other factors), or both simultaneously. Our analysis of yield trends confirms that (1) the yields of a few commodity grain and oilseed crops, along with milk, have very pronounced positive trends, commensurate with the decades-long public and private investment in the productivity of these products, and (2) some of the crops that occupy the largest agricultural land areas in the region, such as grass, and alfalfa hay, have flat or even negative yields trends over this period. It also should be noted that data availability constrains this type of analysis for many food crops, including most fruits, vegetables, and nuts.

Future production can be simulated at different levels of spatial resolution and in response to different drivers. On the supply side, this includes inherent resource constraints like soil productivity and also the availability of resources and inputs like land, water, and nutrients. Using crop simulation models, the Production Team developed a series of questions around which simulations could be conducted. In general terms, these questions included:

1. What is the regional variability in crop yield (for corn, wheat, and potato specifically) that results from variation in soil productivity and climate?
2. How does productivity change as new land is brought into production?

3. What is the magnitude of the impact of climate change on crop productivity?

Although validated crop simulation models are available for relatively few crops, those that we had access to and experience with represented warm season grain (corn), cool season grain (wheat), and cool season vegetable (potato). Much of this work was done at fine-scale resolution, on the order of 184 ft by 184 ft (56 m by 56 m), and then aggregated upward to the scale of the region. Because of this high resolution, data development, curation, transfer, and processing, and analysis were notable challenges. We also linked demand and supply by quantifying regional carrying capacity as affected by dietary demand. This was important within the context of the EFSNE project, which includes consumption, supply chain, and production realms. It also highlights that demand is a primary driver of production; sustainability outcomes can only be achieved within the context of sustainable consumption (Moomaw, Griffin, Kurczak, & Lomax, 2013).

The coordinated research effort described here represents six years of research and contributions from more than 30 people, including faculty, post-doctoral associates, graduate students, and practitioners and community members; various aspects of this work are described elsewhere (for example, see Clancy et al., 2017; Palmer et al., 2017). Much of the coordination across the investigators was accomplished virtually; the Production Team held biweekly conference calls for more than four years. They also met in person at least once per year, in addition to the annual EFSNE project meeting. Notably, these annual team meetings relied on resources beyond those available from the EFSNE budget. In addition to our research focus, the Production Team actively provided opportunities for graduate students to take leadership roles, in some instances to act as a liaison between different EFSNE teams. All of the studies described here engaged graduate students, and several (e.g., RSR, peri-urban zonation, and productivity index) would not have been possible without student leadership and innovation.

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